



About Hate Crime Statistics

Background

Congress mandates the collection of hate crime data

On April 23, 1990, Congress passed the Hate Crime Statistics Act, 28 U.S.C. § 534, which required the Attorney General to collect data “about crimes that manifest evidence of prejudice based on race, religion, sexual orientation, or ethnicity.” The Attorney General delegated the responsibilities of developing the procedures for implementing, collecting, and managing hate crime data to the Director of the FBI, who, in turn, assigned the tasks to the Uniform Crime Reporting (UCR) Program. Under the direction of the Attorney General and with the cooperation and assistance of many local and state law enforcement agencies, the UCR Program created a hate crime data collection to comply with the congressional mandate.

The first hate crime publications

The UCR Program’s first publication on the subject was *Hate Crime Statistics, 1990: A Resource Book*, which was a compilation of hate crime data reported by 11 states that had collected the information under state authority in 1990 and were willing to offer their data as a prototype. The UCR Program continued to work with agencies familiar with investigating hate crimes and collecting related information so that it could develop and implement a more uniform method of data collection on a nationwide scale. *Hate Crime Statistics, 1992*, presented the first published data reported by law enforcement agencies across the country that participated in the UCR Hate Crime Statistics Program.

Collection design

The designers of the Hate Crime Statistics Program sought to capture information about the types of bias that motivate crimes, the nature of the offenses, and some information about the victims and offenders. In creating the program, the designers recognized that hate crimes are not separate, distinct crimes; instead, they are traditional offenses motivated by the offender’s bias (for example, an offender assaults a victim because of a bias against the victim’s race). After much consideration, the developers agreed that hate

crime data could be derived by capturing the additional element of bias in those offenses already being reported to the UCR Program. Attaching the collection of hate crime statistics to the established UCR data collection procedures, they concluded, would fulfill the directives of the Hate Crime Statistics Act without placing an undue additional reporting burden on law enforcement and, in time, would develop a substantial body of data about the nature and frequency of bias crimes occurring throughout the nation.

Data provided

The hate crime data in this Web publication comprise a subset of information that law enforcement agencies submit to the UCR Program. Although the UCR Program historically calculates national estimates for specific tables in *Crime in the United States*, the program does not estimate any data (i.e., no estimation method is applied to account for missing data) in the Hate Crime Statistics Program. (See Agencies Contributing Data and the accompanying table below for more information about participating agencies.)

The types of hate crimes reported to the program (i.e., the biases that motivated the crimes) are further broken down into more specific categories. As collected for each hate crime incident, the aggregate data in this report include the following: offense type, location, bias motivation, victim type, number of individual victims, number of offenders, and the race of the offenders.

- Incidents and offenses—Crimes reported to the FBI involve those motivated by biases based on race, religion, sexual orientation, ethnicity/national origin, and disability. Forthcoming system changes will also allow the reporting of crimes motivated by biases based on gender and gender identity, as well as crimes committed by and crimes directed against juveniles.
- Victims—The victim of a hate crime may be an individual, a business, an institution, or society as a whole.
- Offenders—Law enforcement specifies the number of offenders and, when possible, the race of the offender or offenders as a group.
- Location type—Law enforcement may specify one of 45 location designations, e.g., residence/home, parking/drop lot/garage.

- Hate crime by jurisdiction—Includes data about hate crimes by state and agency.

Subsequent changes to hate crime data collection

- In September 1994, lawmakers amended the Hate Crime Statistics Act to include bias against persons with disabilities by passing the Violent Crime Control and Law Enforcement Act of 1994, 28 U.S.C. § 994. The FBI started gathering data for the additional bias type on January 1, 1997.
- The Church Arson Prevention Act, 18 U.S.C. § 241, which was signed into law in July 1996, removed the sunset clause from the original statute and mandated that the collection of hate crime data become a permanent part of the UCR Program.
- Congress further amended the Hate Crime Statistics Act by passing the Matthew Shepard and James Byrd, Jr. Hate Crimes Prevention Act of 2009, 18 U.S.C. §249. The amendment includes the collection of data for crimes motivated by bias against a particular gender and gender identity, as well as for hate crimes committed by or directed against juveniles. The FBI implemented system changes to begin collecting these data in 2013; the data will be published in future presentations. (See Hate Crime Statistics Act for referenced legislation, as amended.)
- In 2012, the UCR Hate Crime Statistics Program made additional system modifications to comply with the Office of Management and Budget's requirements for the collection of race and ethnicity (See Recent Developments in the UCR Program in About UCR. In addition, the Criminal Justice Information System Advisory Policy Board recommended and the Director of the FBI approved that the program allow agencies to report up to four additional bias motivations per offense type. The data collected from these modifications, beginning with the 2013 data, will be published in future presentations.

Participation

Law enforcement's support

Law enforcement's support and participation have been the most vital factors in moving the hate crime data collection effort from concept to reality. The International Association of Chiefs of Police, the National Sheriffs' Association, the former UCR Data

Providers' Advisory Policy Board (which is now part of the Criminal Justice Information Services Advisory Policy Board), the International Association of Directors of Law Enforcement Standards and Training, and the Association of State UCR Programs all have endorsed the UCR Program's Hate Crime Statistics Program. In addition to this support, thousands of law enforcement agencies nationwide make crucial contributions to the program's success as the officers within these agencies investigate offenses and report as known hate crimes those they determine were motivated by biases.

Agencies contributing data

Agencies that participated in the Hate Crime Statistics Program in 2012 represented over 249 million inhabitants, or 79.3 percent of the nation's population, and their jurisdictions covered 48 states, the District of Columbia, Guam, and the Virgin Islands. (See Table 12.) The following table presents the number of agencies that participated in hate crime reporting in 2012 by population group and the population covered collectively by those agencies within each group.

Number of Participating Agencies and Population Covered by Population Group, 2012

Population group	Agencies participating in UCR hate crime reporting	
	Number of participating agencies	Population covered
Total	13,022	248,809,710
Group I (Cities 250,000 and over)	57	44,159,578
Group II (Cities 100,000 - 249,999)	176	26,298,934
Group III (Cities 50,000 - 99,999)	400	27,684,669
Group IV (Cities 25,000 - 49,999)	715	24,658,013
Group V	1,465	23,347,015

(Cities 10,000 - 24,999)		
Group VI¹ (Cities under 10,000)	6,744	19,907,873
Metropolitan Counties¹	1,551	61,500,501
Nonmetropolitan Counties¹	1,914	21,253,127

¹Includes universities and colleges, state police agencies, and/or other agencies to which no population is attributed.

Contributor Resources

To assist contributing agencies with the new system requirements for electronically submitting hate crime data, the national UCR Program has published the following resources, which are available on the UCR webpage.

- *NIBRS Technical Specification* (Version 1.0) (pdf)
- *NIBRS User Manual* (Version 1.0)
- *Hate Crime Technical Specification* (Version 2.0) (pdf)
- *Hate Crime Data Collection Guidelines and Training Manual* (Version 1.0) (pdf)

What do you think?

The E-Government Act of 2002 promotes more efficient uses of information technology by the federal government. This report is a product of the FBI's effort to publish its statistics using twenty-first century technology and, as a result, reach a larger audience more efficiently. The FBI welcomes your feedback about this electronic report via a short evaluation form. Your comments will help us improve the presentation of future releases of *Hate Crime Statistics*.

What you won't find on this page

Raw data. The data presented in *Hate Crime Statistics* provides information about bias-motivated crimes in the United States broken down by state and by local agency. More detailed data (e.g., the subcategory breakdowns of bias motivations, the known offenders' races, and the victim types for each agency submitting hate crime data to the national Program) are furnished in the UCR Program's Hate Crime Master Files. For more information, contact the FBI's Criminal Justice Information Services (CJIS) Division via e-mail at cjis_comm@leo.gov or by telephone at (304) 625-4995.

Estimated Data. More than 18,000 law enforcement agencies nationwide voluntarily report statistics to the UCR Program. Although the program historically applies estimation procedures to account for missing data in calculating national estimates (using the number of violent crimes, property crimes, and population data), it does not use any estimation procedures to account for missing data from agencies that do not participate in the Hate Crime Statistics Program.

Hate crime data for 2013. *Hate Crime Statistics, 2013*, will be published on the Web in the fall of 2014.

If you have questions about the data in this publication

For questions about this information or for Web assistance, please contact the FBI's Criminal Justice Information Services Division at (304) 625-4995. For more information about the UCR Master Files from which this publication was derived and other available UCR data, see *UCR Electronic and Hard Copy Data Dissemination Standard Operating Procedures*. To obtain UCR data not presented in this publication, please contact us via e-mail at cjis_comm@leo.gov.